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March 20, 2012

To: Hamilton County Drainage Board

Re: Miller-Carson Drain Reconstruction
Atlanta – OCRA Storm Water Improvement Grant

Attached is a petition, plans, drainage shed map and schedule of assessments for the reconstruction of the Miller-Carson & Whisler-Brenner Drain. This drain is currently number seven (7) on the 2011 Classification List for reconstruction approved by the Board on February 28, 2011 (See Hamilton County Drainage Board Minutes Book 13, pages 289-291).

The Miller-Carson & Whisler-Brenner Drain was petitioned for reconstruction by the Town Council of Atlanta on November 12, 2010 and presented to the Drainage Board at the November 22, 2010 meeting of the Hamilton County Drainage Board (see Hamilton County Drainage Board Minutes Book 13, page 212).

The Miller-Carson Drain at one time was known as the John Kaufman Drain was established by order of the Commissioner's Court, Report of Ditch Viewers, September 12, 1898. This drain has a main ditch with four (4) arms and serves part of the Town of Atlanta. The drain is 11,000 feet in length.

A reconstruction of the Miller-Carson & Whisler-Brenner Drain was requested per the County Surveyor's Report dated January 13, 1980 (see Hamilton County Drainage Board Minutes Book 1, page 394) and was approved by the Hamilton County Drainage Board on May 4, 1981 (see Hamilton County Drainage Board Minutes Book 1, page 410). This reconstruction consisted of dredging 1,600 linear feet of the Whisler-Brenner Drain's open channel, two (2) sediment traps, some clearing, a rock chute structure, a pipe drop structure and clearing out the culverts under the railroad and S.R. 19.

The Miller-Carson & Whisler-Brenner Drain was certified for assessment for maintenance by the Hamilton County Drainage Board on May 4, 1981 (see Hamilton County Drainage Board Minutes Book 1, page 410). The overall drainage shed for both drains is 936.08 acres and 217 lots. Note that the maintenance assessment is for both drains. The proposed reconstruction and the reconstruction assessment discussed in the report is only for the Miller-Carson Drain and its associated drainage shed.

The Board approved an increase to this assessment on June 22, 2009 (see Hamilton County Drainage Board Minutes Book 12, pages 94-96). Currently the drain is assessed at the following rates:

- 1. Maintenance assessment for roads and streets at \$10.00 per acre.
- 2. Maintenance assessment for agricultural tracts at \$3.00 per acre with a \$15.00 minimum.
- 3. Maintenance assessments for non-platted residential tracts are set at \$3.00 per acre with a \$15.00 minimum outside of the town limits of Atlanta. Non-platted residential tracts within the town limits of Atlanta should be assessed as outlined in paragraph five (5) below.
- 4. Maintenance assessments for institutional, commercial and multi-family residential tracts are set at \$10.00 per acre with a \$75.00 minimum.
- 5. Maintenance assessments for platted lots in subdivisions whose drainage system will not be part of the regulated drain and are maintained by the Town of Atlanta are set at \$35.00 per lot/minimum. Common areas within non-regulated drain subdivision are assessed at \$5.00 per acre with a \$35.00 minimum.
- 6. Maintenance assessments for platted lots within a subdivision whose drainage system will be part of the regulated drain are set at \$65.00 per lot minimum. Common areas within regulated drain subdivisions are set at \$10.00 per acre with a \$65.00 minimum.

The above rates collect an annual assessment of \$14,083.70. The maintenance fund currently has a balance of \$36,911.69.

The period of collections is 8 years per IC 36-9-27-43. The proposed reconstruction project will not increase the current rates or collection period as listed above.

There are no outstanding work orders on this drain.

#### Known Problems:

The Town of Atlanta's storm water system is nearing 100 years old and improvements to this system have been a top priority since 2008. In some areas the lines are not adequately sized to handle the volume of flow. Runoff overburdens the capacity of the storm drains. During moderate to severe rain events the storm drain lines are at capacity and backs water up significantly flooding streets and properties.

The downstream regulated drain is a 27" drain (Miller-Carson Main Drain) that routes storm water south to its intersection with the west to east open ditch, the Whisler-Brenner Drain. This drain is too small and requires upsizing to reduce the backflow that causes a substantial amount of water to pond and flood the roadways north of S.R. 19.

Triad Associates prepared a preliminary engineering report (PER) in 2009 for the Town of Atlanta. In the PER, it explains the soils surrounding the town are poorly drained and have high seasonal ground water levels. These properties along with the nearly level topography provide the ideal conditions for standing water.

Property owners report flooding in their garages and around their homes with as little as a 0.2" rain event. Residents report foundation damage and mold due to water, along with sewage backups into homes.

The Town of Atlanta distributed a questionnaire to the residents and 30 replies were received. The following landowners listed extensive flooding issues, sewage backups, costly building damage and financial hardship due to the storm water inundations:

- Richard Dial
- Greg & Charlotte Wilson
- Aggie Thatcher
- Tom & Tammy House
- Kim Phifer
- Ed Worl
- Larry & Nellie Dantrick
- Roy Robey
- Lois Elliott
- Dennis P. Tank
- Mike & Lea Tolley
- Edward Miller
- Patricia Jinrie
- Chet Phifer
- Rebecca Kaufman

- Fred Farley
- Princess Cherry
- Aggie Thatcher
- Joe & Mary Ellen McBane
- Beverly S. Gasko
- John F. Benge
- Jack Leach
- Robyn Emmert
- David Langolf Smith
- Frances Jones
- Tim Teal
- Elise Cowan
- Kathy Howard
- Tom Harber
- Peter & Christal Young

Flooding creates dangerous situations with the Wastewater Treatment Plant. The town's Wastewater Treatment Plant has exceeded its capacity 32 times from 2008 to 2011. When this occurs the town must open the bypass to manage storm water flows resulting in violations and is currently under an IDEM Agreed Order. In the agreed order it states that the plant has high ammonia levels and continues to discharge raw sewage into Big Cicero Creek.

Another important aspect of this project is the preservation of the town's well field and water treatment plant. Currently without appropriate storm water infrastructure the Town's drinking water supply is in danger of contamination. On June 15, 2010 and again in May of 2011, the flooding nearly contaminated the water treatment plant and wells with over four (4) feet of water. This happens about five (5) times per year and the water utility staff must use a boat to enter the water treatment facility.

### Reconstruction Project:

The reconstruction project will include enhancements to the piped Miller-Carson Drain from the north side of S.R. 19 in Atlanta, south within the regulated drain easement and outfall to the Whisler-Brenner Open Regulated Drain. In addition, new regulated drains will be added within the Town of Atlanta that will connect to existing regulated drains. See the attached map. Project improvements are listed below.

### Miller-Carson Drain and Miller-Carson Arm 1 (South of S.R. 19)

2,201 linear feet of 60" RCP will replace the existing 20" to 27" Miller-Carson Drain and Miller-Carson Arm 1 from proposed plan Manhole #8 to the outlet at the Whisler-Brenner Open Regulated Drain. Included in this reach are nine (9) 8' diameter manholes. 286<sup>th</sup> Street will be open cut for pipe installation and then repaired per Hamilton County Highway Standards. The outfall to the Whisler-Brenner Open Drain will be stabilized with 40 yards of rip rap and will include one (1) concrete pipe support with concrete pipe anchor.

### Miller-Carson Arm 1 of 1 (East Railroad Street)

379 linear feet of 12" RCP will be installed within platted right of way in East Railroad Street. It will be installed from Washington Street, south to the south side of East Kaufman Street where it will outlet to existing plan Structure #41 of the existing 12" Miller-Carson Arm 1 Regulated Drain. One (1) new 4' diameter manhole and one (1) inlet will be added.

#### Miller-Carson Arm 5 (Monroe Street)

1,169 linear feet of 12" RCP will be installed within platted right of way in Monroe Street. It will be installed from South Central Avenue, west to outlet into the existing 18" Miller-Carson Drain at the proposed plan Manhole #13. Four (4) new 4' diameter manholes and thirteen (13) inlets will be added.

## Miller-Carson Arm 2 of 1 (Jackson Street)

100 linear feet of 48" RCP Jack and Bore will be constructed under S.R. 19 from proposed plan Manhole #9 to plan Manhole #8. 1,060 linear feet of 12" RCP will be installed within platted right of way in Jackson Street. It will be installed from South Central Street, west, past South Indiana Street to proposed plan Manhole #9 at the north side of the 48" RCP Jack and Bore. The 12" RCP continues northwest along S.R. 19 and connects the existing Miller-Carson Drain with proposed plan Manhole #10A and then connects the existing Miller-Carson Arm 1 with proposed plan Manhole #10. Four (4) new 4' diameter manholes will be added and five (5) inlets will be added.

# Miller-Carson Drain Arm 2 of 1 (South Indiana Street)

Eighty two (82) linear feet of 12" RCP will be installed within platted right of way within South Indiana Street. It will be installed from proposed plan Manhole #11 at Jackson Street, south to proposed plan Manhole #17. Two (2) new 4' diameter manholes and five (5) inlets will be added.

Total project components include one hundred (100) linear feet of 48" RCP Jack and Bore under S.R. 19, 2,201 linear feet of 60" RCP, 2,690 linear feet of 12" RCP, nine (9) 8' diameter manholes, eleven (11) 4' manholes, and 24 inlets. A total of 4,991 linear feet of new storm water pipe will be installed as a result of this federally assisted project.

## Project Costs:

Miller-Carson & Whisler-Brenner Regulated Drain	Unit	Unit Cost	Quantity	Es	t. Cost
60" RCP Storm Line Rip Rap/Concrete Pipe Anchor 12" Storm Line Manholes (8' diameter) Manholes (4' diameter) Inlets **48" RCP Bored Under Highway (paid by State)	LF Ea LF Ea Ea LF	\$ 200.00 \$11,000.00 \$ 75.00 \$ 9,000.00 \$ 3,500.00 \$ 2,500.00 \$ 650.00 Subtotal Capit 15% Continge Grant Admin. Engineering Inspection & Subtotal Soft	ency /Labor Stand. Staking	·	440,200.00 11,000.00 201,750.00 81,000.00 38,500.00 60,000.00 65,000.00 897,450.00 134,617.50 45,000.00 83,250.00 34,250.00 162,500.00
		Project Cost	Costs	_	.194 <u>,567.50</u>

<sup>\*\*</sup>The cost of the new structure under S.R. 19 shall be assessed to the Indiana Department of Transportation as per IC 36-9-27-71.

This project is a partnership between the Town of Atlanta and the Hamilton County Drainage Board. The Atlanta Town Council is proposing to use a Community Development Block Grant (CDBG) recently awarded by the Office of Community and Rural Affairs (OCRA) in the amount of \$600,000.00 to offset the proposed \$1,194,567.50 reconstruction project. The cost of the bore under S.R. 19 of \$65,000.00 shall be assessed to the State Highway as a special assessment. The remaining cost, \$529,567.50 shall be spread over the entire benefitted drainage shed. A memorandum of understanding (MOU) and Letter of Commitment between the Town of Atlanta and the Hamilton County Drainage Board was approved by the Hamilton County Drainage Board on September 26, 2011 (See Hamilton County Drainage Board Minutes Book 13, page 586).

The Drainage Board previously approved a transfer of \$25,000.00 from the General Drain Improvement Fund (GDIF) to the Legacy Foundation on August 22, 2011 (see Hamilton County Drainage Board Minutes Book 13, page 543). These funds would be a part of the total reconstruction project assessment of \$529,567.50. Upon approval of this project the Legacy Fund will return the \$25,000.00 to the Hamilton County General Drain Improvement Fund (GDIF). In the event this reconstruction project does not go forward, the \$25,000.00 will be returned by the Legacy Fund to GDIF.

## Engineering and Design:

Triad & Associates prepared the preliminary engineering report in 2009. The Town of Atlanta obtained a \$30,000.00 grant to pay for this study.

In this study, Triad states that Atlanta lies within the White River Basin. The region receives approximately 39.5 inches of precipitation annually. Their hydrologic calculations were based upon the Rational Method and a 10-year storm event.

On December 19, 2011 the existing Atlanta Town Board, the future Atlanta Town Board, Tina Henderson, Grant Administrator and Triad Associates appeared before the Hamilton County Drainage Board and requested advancement of engineering fees for final design and construction plans for this project prior to Drainage Board approval of the reconstruction project. The Hamilton County Drainage Board approved an engineering fee of \$83,250.00 for Triad to complete the engineering plans, specifications and bid documents for this project. This money will be expended from the General Drain Improvement Fund (GDIF). If the reconstruction project is not approved, the Miller-Carson & Whisler-Brenner Maintenance Fund will pay for the cost of engineering (see Hamilton County Drainage Board Minutes Book 14, pages 63-68). The contract was signed at a subsequent Board meeting on January 9, 2012 (see Hamilton County Drainage Board Minutes Book 14, pages 72).

Replacement of the existing 27" RCP with 60" RCP will be performed within the 150 foot regulated drain easement.

Construction plans and specifications have been filed with the Hoosier Heritage Port Authority for work performed within their right of way. All work will be performed to their required standards.

### Reconstruction Assessment:

The total benefitted drainage shed is 351.05 acres with 217 lots. The assessment cost to the benefitted landowners is \$529,567.50.

For the purpose of the reconstruction assessment there were thirty three (33) parcels combined which were small tracts adjacent to parent tracts. Per the afore mentioned memorandum of understanding between the Town of Atlanta and the Hamilton County Drainage Board, this assessment for reconstruction shall be payable over a seven (7) year period, in fourteen (14) installments due in May and November of each year, with an interest rate of 2% per annum. (See Hamilton County Drainage Board Minutes Book 13, Pages 273-274)

I have reviewed the benefitted drainage shed for the Miller-Carson Drain Reconstruction Project and considered various factor for benefits and damages as set out in IC 36-9-27-112. Upon considering each parcel individually, I believe that each parcel will have equal benefits as provided by the drain by the land use, therefore, I recommend each tract be assessed on the same land use basis equally.

All of the construction work will be performed within an existing regulated drain easement or public right of way. No additional easements are required for this project. I believe no damages will result to landowners by the reconstruction of this drain. Damages are set at zero (0).

I recommend the assessments for this project be set as follows:

- 1. Residential/Agriculture and unregulated subdivision is \$25.00 per acre with a \$1,568.20 minimum.
- 2. Commercial and road is \$95.00 per acre with a \$5,959.16 minimum.
- 3. Cost of bore under S. R. 19 will have a special assessment of \$65,000.00 to the Indiana Department of Transportation.

I recommend the Board set a hearing for this proposed reconstruction for May 14, 2012.

Sincerely,

Christie Kallio, P.E.

Hamilton County Surveyor's Office

CK/llm

Owner  06-02-01-01-024.000 Alvarez, Max S & Sandra K  06-02-01-01-1047.000 Alvarez, Max S & Sandra K  06-02-01-01-1047.000 Alvarez, Pedro  06-02-01-01-15-002.000 Ashrey Construction LLC  06-02-01-01-06-021.000 Balker, Carol A  06-02-01-03-02-001.000 Ballinger, Rick A & Diana S Jft R/s  06-02-01-03-02-001.000 Ballinger, Rick A & Diana S Jft R/s  06-02-01-03-02-001.000 Ballinger, Rick A & Diana S Jft R/s  06-02-01-03-02-001.000 Ballinger, Rick A & Diana S Jft R/s  06-02-01-00-00-001.000 Ballinger, Rick A & Diana S Jft R/s  06-02-01-00-00-001.000 Backs Superior Hybrids Inc  06-02-01-00-00-001.001 Backs Superior Hybrids Inc  06-02-01-01-03-00.000 Backs Superior Hybrids Inc  06-02-01-01-03-00.000 Backs Superior Hybrids Inc  06-02-01-01-13-006.000 Bentley, Jason E & Chasity L  06-02-01-01-13-006.000 Bentley, Jason E & Chasity L  06-02-01-01-13-006.000 Bentley, Jason E & Chasity L  06-02-01-01-13-006.000 Bentley, Fennis L  06-02-01-01-03-005.000 Biddle, Carl Scott  06-02-01-01-08-006.000 Biddle, Carl Scott  06-02-01-01-08-006.000 Biddse, Fennis & Thomas , Thomas Jt/rs  06-02-01-01-08-006.000 Biddse, Fennis & Thomas , Thomas Jt/rs  06-02-01-01-08-006.000 Biddse, Fennis & Thomas , Thomas Jt/rs  06-02-01-01-08-000 Biddse, Fennis & Thomas , Thomas Jt/rs  06-02-01-01-08-000 Biddse, Fennis & Thomas , Thomas Jt/rs  06-02-01-01-08-000 Boxel, Joe D & Florence  06-02-01-01-08-000	Miller-Carson Drain  Attanta-OCRA Storm Water Improvement Grant  May 14, 2012 Hearing  No change in current maintenance assessment except the acreage of the railroad was recalculated and will increase from 5.00 to 17.25 acres. It's assessment will increase from \$50.00 to \$172.50 per year for maintenance.  This project will add 4,991' of new drain to the total length of this drain.  INDOT will be assessed an additional reconstruction assessment of \$65,000.  The Miller-Carson shed will be assessed \$529,567.50 to make the total assessed \$594,567.50
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S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 16th Lot 12,11 S1 T20 R4 Atlanta Imp Co 2nd Lot 5 Blk 2 S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 9th Lot 5 S1 T20 R4 Ualton'S 2nd & Atl Imp Co 1st 9th Lot 5 S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 9th Lot P10,P11 S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st Lot 12,11 S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st Lot 12,11 S1 T20 R4 Walton & Kauffman 1st Lot 6 S1 T20 R4 0.21Ac S1 T20 R4 Ualton'S 2nd & Atl Imp Co 1st Lot 2,1 S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st Lot 2,1 S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st Lot 2,1 S1 T20 R4 Lafeber'S Addition Lot 4,3 S1 T20 R4 Walton & Kauffman 2nd Lot 6	T20 R4	T20 R4
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R4 \	S1 120 R4 Walton & Rauliman Lot P1 S1 T20 R4 Fleming & Maxwell Lot 5,6 John,Kaufman&Walnut St & platted roads within city limits S1 T20 R4 3.40Ac S1 T20 R4 Atlanta Original Lot Pt 1,Pt 4 Blk 8 S1 T20 R4 Atlanta Original Lot Pt 1,Pt 4 Blk 8 S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 11th Lot 2,3 S1 T20 R4 9th 0.27Ac S1 T20 R4 Valton'S 2nd & Atl Imp Co 1st 15th Lot 10 S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 15th Lot 10	S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 10th Lot 12 S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 10th Lot P10,11 S12 T20 R4 7.00Ac S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 7th Lot 9,10 S1 T20 R4 Walton & Kauffman 1st Lot 8,5 S1 T20 R4 Walton & Kauffman 2nd Lot 1 S1 T20 R4 Walton & Kauffman 2nd Lot 4 S1 T20 R4 Walton & Kauffman 2nd Lot 8,5 S1 T20 R4 Walton & Kauffman 2nd Lot 8,5 S1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 3rd Lot 3	Desc \$1 T20 R4 6.00Ac \$1 T20 R4 Northwind Estates 2nd Lot 48 \$1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 13th Lot 4 \$1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 13th Lot 4 \$1 T20 R4 O.46Ac \$1 T20 R4 Atlanta Imp Co 2nd Lot 1,2 Blk 2 \$1 T20 R4 Bushers Lot 5 \$1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 5th Lot 6,3,4,5 \$1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 15th Lot 1,2,3,4,5,6 \$1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 11th Lot 6 \$1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 11th Lot 7,8,9 \$1 T20 R4 Uslton'S 2nd & Atl Imp Co 1st 11th Lot 7,8,9 \$1 T20 R4 1.29Ac \$1 T20 R4 Walton'S 2nd & Atl Imp Co 1st 11th Lot 7,8,9 \$1 T20 R4 Malton'S 2nd & Atl Imp Co 1st 11th Lot 7,8,9
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Parcel	Owner
06-02-01-01-03-018.000	06-02-01-01-03-018.000 Wilson, Gregory S & Charlotte M
06-02-01-01-14-015.000	06-02-01-01-14-015.000 Woelfert, Charles J Jr & Bethany E
06-02-01-01-04-022.000	06-02-01-01-04-022.000 Workman, Benjamin D & Rebecca L
06-02-01-01-06-023.000 Worl, Clarence E	Worl, Clarence E
06-02-01-01-06-032.000 Yeary, Rex E Jr	Yeary, Rex E Jr
06-02-01-03-01-016.000	06-02-01-03-01-016.000 Young, Peter R & Cristal L
06-02-01-01-08-014.000 Zawadzki, Frank J Jr	Zawadzki, Frank J Jr
Parcel Records: 262	

Totals:			_			Un-Regulated Subd	Un-Regulated Subd	Rate	
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